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1 Jupiter Inlet Profile

Designating Authority

Designating Authority: Consolidated Natural Resources Act (PL 110-229)

Date of Designation: May 8, 2008

The Jupiter Inlet Lighthouse Outstanding Natural Area (ONA) is located on the Atlantic coast of south Florida in northern Palm Beach County. It sits at the confluence of the Indian River Lagoon and the Loxahatchee River less than a 1/4 mile west of the Jupiter Inlet. The 120-acre site includes 21 acres of federal property withdrawn to the U.S. Coast Guard, 13 acres patented under the Recreation and Public Purpose Act to the Town of Jupiter, and 86 acres of public lands administered by the Bureau of Land Management (BLM).

Acreage

Total Acres in Unit	63
BLM Acres	63
Other Federal Acres	0
State and Private Acres*	0

*State and Private acres are not part of the total of the unit acres

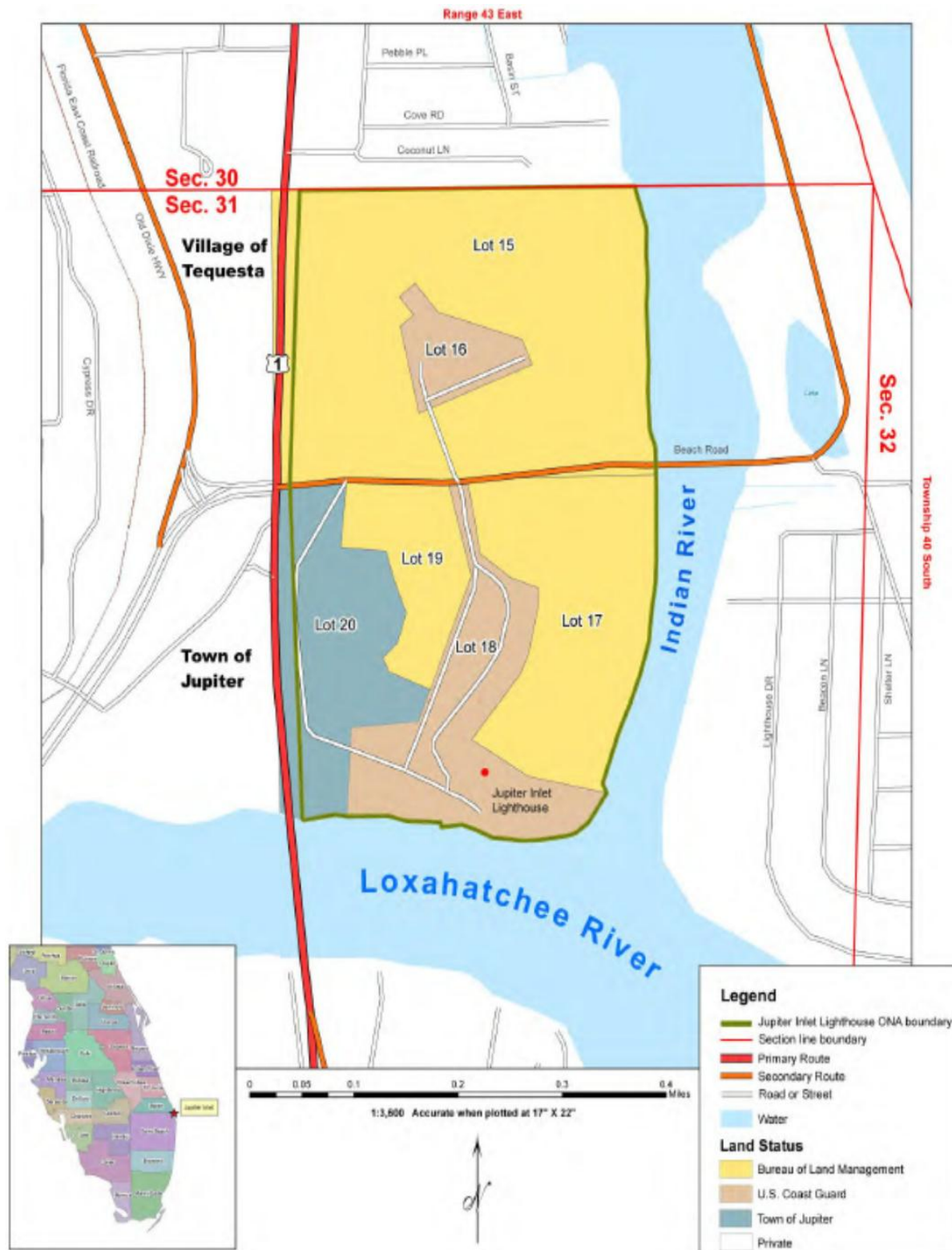
Contact Information

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District Office Name	N/A
State Office Name	Eastern States

Budget

Total Fiscal Year 2014 Budget	\$478,065
Subactivity 1711	\$149,055
Other Subactivities' Contributions	\$328,510
Other Funding	\$0

Map of Jupiter Inlet Lighthouse Outstanding Natural Area



Managing Partners

No formal management agreements exist, however the Town of Jupiter has management responsibility for Lot 20 and the U.S. Coast Guard for Lots 16, 21, and 22.

Staffing

The ONA has one permanent full-time position that serves as its dedicated staff. This position, the program manager, was newly created in FY2013; the incumbent was appointed and reported to duty shortly before the beginning of FY2014. All other supporting specialists for the ONA work out of the Southeastern States Field Office in Jackson, Mississippi. These staff members are shared with the Field Office, working as needed on ONA issues and projects. These positions include a biologist, archaeologist, lands and realty specialist, public affairs specialist, and supporting administration staff.

2 Planning and NEPA

Status of the Resource Management Plan

The Jupiter Inlet Lighthouse Outstanding Natural Area is currently covered under the Florida Resource Management Plan (RMP) approved in 1995. This plan identified the BLM managed portions of the site as an Area of Critical Environmental Concern (ACEC) with the following management objective: Manage wildlife habitat to maintain a viable scrub community and improve habitat conditions for Florida scrub jay, gopher tortoise, and other endemic scrub species, while interpreting natural and cultural resources and providing recreation opportunities.

The 1995 Florida RMP is in the process of being updated, revised, and combined into the Southeastern States RMP. The draft is currently out for public review, with the intention to complete the Proposed RMP/Final Environmental Impact States (EIS) in 2015.

Status of Activity Plans

An activity level plan, the Jupiter Inlet Lighthouse Outstanding Natural Area Comprehensive Management Plan, was mandated by the enabling legislation (PL 110-229) to be completed within three years of enactment of the Outstanding Natural Area (i.e., by May 8, 2011). The Comprehensive Management Plan was approved on September 15, 2010 by Bureau of Land Management's Eastern States State Director. This plan provides overall direction for the Outstanding Natural Area and specific direction for the BLM administered portions of the site.

Status of the RMP Implementation Strategy

Components of the Southeastern States RMP germane to the Jupiter Inlet Lighthouse Outstanding Natural Area will be implemented upon completion of the RMP.

Key National Environmental Policy Act Actions and/or Project Authorizations

There was one action requiring additional NEPA. An EA was completed to assess the creation of a 1-mile long administrative access trail through Lot 17 to facilitate future management activities and emergency/law enforcement response.

Exotic invasive weed control work conducted by Palm Beach County's Department of Environmental Resource Management continued throughout the site as authorized through the current Pesticide Use Permit and its associated NEPA.

3 Year's Projects and Accomplishments

General Accomplishments

Routine accomplishments, primarily achieved through the work of partners, included provision of visitor services and outdoor experiences to approximately 68,000 visitors (12,000 less than reported in FY2013), improvements to rare and sensitive habitats through control of invasive weeds, management and monitoring of special status species populations, and protection, preservation and enhancement of significant cultural resources—specifically the historic Jupiter Inlet Lighthouse.

There were a number of significant accomplishments during FY2014 including: the completion of a Law Enforcement agreement with the Town of Jupiter Police Department to ensure resource protection and public safety through routine patrols and enforcement activities; the signing of an Memorandum of Understanding between the BLM and the Loxahatchee River Historical Society; significant advancements in public relations through the creation of an ONA social media presence



Brontosaurus Clears Brazilian Pepper from ONA

(Facebook); and the completion of all initial treatment for exotic invasive plant species bringing the entire ONA into maintenance mode for future weeds management works.

Current Areas of Focus



Jupiter Inlet
Lighthouse

The primary area of focus for FY2014 continued to be the pending U.S. Coast Guard relinquishment to the BLM of the withdrawal on Lot 22 (previously Lot 18, however completion of cadastral work in FY2014 annexed the portion of the site containing the U.S. Coast Guard PX creating a Lot 21 - 1.35 acres and Lot 22 - 16.41 acres). The relinquishment will include the historic lighthouse and other historic buildings along with the 11 residences and associated storage sheds and buildings. In FY2014, the U.S. Coast Guard contracted Phase I Environmental Site Assessment of the site was completed in preparation for the transfer, however, the Phase I had not been accepted by the BLM during the reporting period and the relinquishment is still pending.



**Shoreline Visitors Create "Slip & Slide"
Resulting in Accelerated Erosion**

Other areas of focus for fiscal year included: routine weeds management and biological resource monitoring (including threatened and endangered species monitoring) principally conducted through an Assistance Agreement with Palm Beach County's Department of Environmental Resources Management; provision and enhancements to visitor services, also principally achieved through an Assistance Agreement with the Loxahatchee River Historical Society; and the management of unsuitable and undesirable recreational use (and the resulting adverse environmental impact) along the Lot 17 shoreline.

To address the recreational issues and adverse environmental impacts the BLM continues to hold Environmental Resource Permit No. 50-0306206-003 for the shoreline stabilization was issued on April 10, 2013, and the application made for use of State-owned submerged lands for the in-water structures. The permit construction phase expiration date is April 9, 2018.

All of the aforementioned areas of focus continued to be the focal points for management into FY2015.

Education, Outreach, and Interpretation

During FY2014 education, outreach and interpretation activities were primarily accomplished through the partnership with the Loxahatchee River Historical Society. Their activities included routine guided tours, museum exhibits, lectures, school and children's programs and special presentations. The majority of education and interpretation occurred on Lot 22 or within the Historical Society's museum on Lot 20 however, a once monthly "Hike through History" guided tour included education and interpretation of the natural area portions of the site.

In addition to the bulk of educational, outreach and interpretive activities provided by the Historical Society the BLM also conducted a number of programs, including off-site presentations to local user/interest groups, government organizations and social clubs and onsite interpretive programs for the Florida Native Plant



**Students from Jupiter High School Visit
the ONA**

Society. The BLM's outreach efforts were also supplemented by the creation of a Social Media outlet on Facebook; the first Social Media for Eastern States. The ONA's Facebook page provided a minimum of three posts a week with information about the site, National Conservation Lands and the BLM in general. By the end of FY2014, the page had over 1,600 followers and weekly engagement of more than 300 individuals.

Of final note, the site participated in the BLM's Teacher on Public Lands program, hosting a teacher from the Jupiter High School's Environmental Research and Field Studies Academy for an 8-week period. The teacher, after becoming familiar with the BLM and the site, worked to produce a lesson plan, teaching aids and student worksheets for future field trips to the site to study species diversity across habitats. These materials are now available to any school wishing to use the Hands on the Land site for fieldwork. The cumulative totals for all education, outreach, and interpretation at the site during FY2014 include 89 school programs, 152 other programs and 2,668 guided interpretive tours - serving approximately 48,000 participants.

Partnerships

Two formal partnerships continued in support of ONA management for the duration of the year, partnerships with: the Loxahatchee River Historic Society and Palm Beach County's Department of Environmental Resources Management. Both partnerships are long running and have been in effect since the BLM's involvement in the site began. In addition to the existing agreements in FY2014, the BLM established a Law Enforcement agreement with the Town of Jupiter Police Department.

During FY2014, the Loxahatchee River Historical Society provided oversight of cultural resources, visitor services, and educational programming for the southern portion of ONA (Lot 22, which is withdrawn to the US Coast Guard). The Historical Society has a dedicated staff that managed the maintenance and operations of all historic structures on the site;



Palm Beach County Employees Monitor the Health of an Endangered Four-petal Pawpaw Plant

gave public interpretive tours, programs, and events; provided School Board approved curriculum and teacher resources for school field trips and youth internships; and provided general visitor information through an informative website and at their gift shop.

Palm Beach County's Department of Environmental Resources Management provided oversight and management of the northern portion

of the site (outside of Lots 20 and 22). Their work focused primarily on exotic invasive weeds controls and

biological resource monitoring, including routine surveys of special status species.

The new agreement with the Town of Jupiter Police Department provides overarching direction for the routine patrol, enforcement, and emergency response by the Jupiter police officers to issues arising in the southern portion of the ONA (Lots 17, 19, 21 and 22). The new agreement ensures resources are protected and public safety concerns addressed – including inappropriate and unlawful recreational activities.

Although no formal partnerships existed in FY2014 the BLM continued to work with the Village of Tequesta, Jupiter Inlet Colony, the U.S. Coast Guard (although an interim surface management agreement was drafted), and the Jupiter Environmental Research and Field Studies Academy.

Volunteers

In total, volunteers working with the BLM or one of its partners logged over 16,000 hours of volunteer work in the ONA – an estimated dollar value of approximately \$350,000. Furthermore, the ONA's partners contributed over 12,000 hours of staff time, with an estimated value of \$270,000, towards management of the ONA.

The ONA continued its tradition of participation in National Public Lands Day by hosting another event in partnership with Palm Beach County's Department of Environmental Resource Management on September 27, 2014. The event attracted nearly 100 volunteers who aided in the removal of the native, but invasive, love vine, pick up trash, and removed disused irrigation pipe from the ONA.



Girl Scouts Assist with Removal of Love-vine



Volunteers Set Out for the International Coastal Clean-up

In addition to National Public Lands Day, the ONA hosted two volunteer clean-up events in conjunction with the Keep Palm Beach Beautiful organization for the "Great American Clean-up" and the "International Coastal Clean-up." Furthermore, Palm Beach County hosted two additional volunteer workdays to complete more challenging clean-up work along the ONA's shoreline. All other volunteer work was associated with the Loxahatchee River Historical Society in support of providing visitor services on the portion of the ONA containing the lighthouse

and other historic structures.



Volunteers from Jupiter High School Receive the "Making a Difference" Award from John F. Ruhs, State Director of Eastern States BLM

Of particular note to the ONA's volunteer program, an individual volunteer – Dr. J. Hailman, and a group of volunteers – The Jupiter Environmental Research and Field Studies Academy received the BLM's "Making a Difference" award for their contributions to management of the ONA over the years.

Land (or Interests in Land) Acquisitions

There were no land acquisitions or interests in lands activities for ONA completed in fiscal year 2014.

4 Science

Science

There were no science projects conducted during fiscal year 2013. However, several opportunities for science projects exist from investigational work with special status species—and various recovery actions, to examinations of the localized effects of climate change—ranging from sea-level rise to modification of wet season length.

In FY2014 the ONA obligated funding to the Assistance Agreement with Palm Beach County's Department of Environmental Resource Management for work in 2015 that will develop a report on the potential effects of climate change on the ONA's natural resources and provide the BLM with a number of monitoring and potential science projects to further study the impact and implications of climate changes on the ONA. The ONA does not currently have a science plan.

5 Resources, Objects, Values, and Stressors

The Outstanding Natural Area was established to protect, conserve, and enhance the unique and nationally important historic, natural, cultural, scientific, educational, scenic, and recreational values of the Federal land surrounding the Lighthouse for the benefit of present and future generations.

Historic Value(s)

The historic values, besides the landscape itself, specifically include the listed 1860 Jupiter Inlet Lighthouse and associated infrastructure along with several other historic buildings found on the site associated with the previous military presence.

Historic Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Good — these resources are routinely monitored by the Loxahatchee River Historical Society.	Stable — Routine maintenance was completed by the U.S. Coast Guard and the Loxahatchee River Historical Society. However, constant work is required to maintain the historic resources given the corrosive nature of the marine environment.

Historic Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	120	19 - Lot 22 and portion of Lot 20	19

Stressors Affecting Historic Value(s)

The principal stressors with all historic structures are time and environmental conditions. As the historic structures age, maintenance needs are elevated. A secondary stressor within this category is extreme weather events e.g., hurricanes. Plans and protocols for routine monitoring and maintenance, along with hurricane preparedness are in place to elevate these stressors.

Visitation to the historic structures—and across the historic landscape—is carefully controlled, however the desire to serve more visitors and the potential for increased unauthorized access upon the departure of the U.S. Coast Guard may result in both visitation and security becoming stressors in the near future.

Natural Value(s)

The natural values of the ONA include several sensitive or rare Florida habitats and over twenty special status species—four of which are federally listed as threatened or endangered. The natural values of the site predominately occur on the BLM-administered portion within the ONA.

Natural Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Fair — although greatly improved in recent years, a natural fire regime and control of scrub oak densities is needed to improve habitats.	Improving — Palm Beach County's Department of Environmental Resources Management continued to perform exotic invasive weeds control projects; including completion of the final phase of initial treatment within the ONA. The natural values on Lot 22 are declining, as although initial treatments for invasive weeds were complete, these have not been maintained along the shoreline

Natural Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	120	90 – Lots 15, 17, 19 and a portion of Lot 22	90

Stressors Affecting Natural Value(s)

A number of stressors affect the natural values of the ONA; these include invasive weeds, unauthorized/unsuitable access and recreation, and climate change.

Invasive weed stressors are largely under control through annual maintenance now that all initial treatments for the site have been completed. However, an abundant seed source remains and the freshly cleared portions of Lot 17 (approximately 5 acres) will require more intensive control efforts for the following few years.

Initial treatments on Lot 22 along its shoreline completed in the early 2000's continue to go unmaintained and invasive species have become established in significant numbers – including large woody species, which may prove problematic to remove.

Unauthorized/unsuitable access and recreation places the biggest stress along the shoreline—specifically causing damage (accelerated erosion) to the shoreline embankment and destroying vegetation.

The effects of climate changes are not well known or documented, however it is anticipated changes, such as a wetter winter, will cause shifts in plant communities that may adversely affect plants and species found on the site. In addition, increased rainfall may make the shoreline more vulnerable to erosion.

Cultural Value(s)

The cultural values of the site are best described as “evidence of human use and occupation going back 5,000 years.” There are a number of archaeological resources ranging from shell middens and mounds to burial sites found throughout the ONA.

Cultural Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Good — these resources are routinely monitored by the Loxahatchee River Historical Society.	Stable – although the shell midden on Lot 22 immediately adjacent to the Loxahatchee River is under threat from shoreline erosion.

Cultural Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	120	120	90

Stressors Affecting Cultural Value(s)

Much like the historic values, the principal stressors are time and environmental conditions. Several cultural features near the shoreline are actively being eroded—although work has been conducted to stabilize at least one of these features.

An additional stressor is visitation and/or recreational use that occurs directly on top of some of the below ground resources. Combined with erosion, visitation can sometimes lead to looting of artifacts.

Scientific Value(s)

The scientific values of the site refer to the ONAs capability to serve as an outdoor laboratory to explore everything from the effects of climate change to the success or recovery actions for threatened and endangered species.

Scientific Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Poor — The ONA current hosts no active science projects.	Improving – In 2014 funds were obligated to an existing agreement for development a climate change report specific to the ONA based on other climate change models for south Florida.

Scientific Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	N/A	N/A	N/A

Stressors Affecting Scientific Value(s)

Please describe the stressors (e.g. climate change, vehicle traffic, invasive species, fire, etc.) that are currently affecting the resource, object, or value described above.

Educational Value(s)

The educational values of the site refer to the ONAs capability to serve as an outdoor classroom and its ability to provide learning opportunities through educational programs, interpretive activities, and outreach. The educational values are principally developed by the Loxahatchee River Historical Society.

Educational Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Good — The partnership with the Loxahatchee River Historical Society provides abundant opportunity to learn about the history of the lighthouse and military use of the site along with elements of the regions cultural resources. There is opportunity to further this value through educational and interpretive programs associated with the natural areas of the ONA.	Improving — The Loxahatchee River Historical Society continues to provide outstanding educational and interpretive programs centered on the structures and historic use of Lot 22 and the wider region of the Loxahatchee River. The participation of the Jupiter High School in the Teacher on Public Lands Program has helped strengthen this informal partnership and increase use of the HOL elements of the site.

Educational Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	N/A	N/A	N/A

Stressors Affecting Educational Value(s)

The principal stressor affecting the educational values of the site is the staffing and time required to design and conduct programs and events. Lack of support of schools and other educational establishments for field trips is another factor adversely affecting and limiting the potential for exploration of this value. A final factor is the lack of interpretive signing available on the site – something that is hoped to be remedied upon completion of the BLM's signing and “Look & Feel” projects.

Scenic Value(s)

The scenic values specifically refer to the viewshed of the lighthouse and natural area as seen from a number of Key Observation Points—while travelling north on highway U.S. 1, while eating at a restaurant along the Town of Jupiter's expanded River Walk, while traveling by boat on either of the adjacent waterways, and for those residents in Jupiter Inlet Colony facing the ONA.

Scenic Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Good—The principal contributing factor to the scenic quality of the site, the lighthouse, is in excellent condition.	Stable to declining—the lighthouse itself is actively maintained and its scenic qualities preserved. Since the departure of the U.S. Coast Guard residents, however, the aesthetics of their facilities have begun to decline; generally reducing the scenic values of the site as seen from key observation points across the river (a row of restaurants) and while travelling north on highway US 1 or along the Loxahatchee River by boat.

Scenic Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	120	120	120

Stressors Affecting Scenic Value(s)

Lack of maintenance of U.S. Coast Guard facilities is the primary stressor that detracts from the scenic values of the site as seen from the Town of Jupiter's River Walk, boating by, and traveling on Highway US 1.

A secondary stressor is accelerated erosion and recreational use reducing the scenic values of the site as seen from Jupiter Inlet Colony.

Recreational Value(s)

The recreational values of the site refer to abundant opportunity to engage in passive recreation types, from viewing wildlife to cultural appreciation and from walking trails to kayaking the shoreline.

Recreational Value(s) Status and Trend Table

Status of Resource, Object, or Value	Trend
Fair— Opportunities for passive recreational experiences exist in several distinct areas of the ONA and along its shoreline. These experiences could be enhanced through signage and interpretation. Furthermore, the opportunity to expand these opportunities exists – and has been planned for, but not yet implemented.	Declining — Undesirable and unsuitable recreational use diminish enjoyment of passive recreation types along the ONAs shoreline. In addition, this use causes environmental impacts that reduce the function of the ONA in providing opportunities for wildlife viewing and reduce the overall appeal of a portion of the site.

Recreational Value(s) Inventory, Assessment, Monitoring Table

Acres in Unit	Acres Inventoried	Acres Possessing Object	Acres Monitored in FY14
120	120	120	120

Stressors Affecting Recreational Value(s)

The primary stressor affecting the recreational values of the ONA is unsuitable recreational use of a portion of the site. This use – motorized boat beaching for the purpose of holding parties on the shoreline – detracts from the passive recreational experiences and diminishes opportunities for wildlife viewing and scenic appreciation as a result of its adverse environmental impacts. These impacts, namely shoreline erosion, trash, disturbance of sea grass beds, and noise are consequently stressors on a number of the other values present.

An additional stressor is the lack of BLM engagement in managing the recreational experience – resulting from a lack of on-site presence. This stressor will hopefully be alleviated in part by the presence of the new local manager for the ONA.

6 Summary of Performance Measure

Generally, the values for which the ONA was designated are in fair or better condition and can be considered stable. The Status and Trend for each value is summarized in the table below.

Resources, Objects, and Values Status Summary Table		
Resource, Object, or Value	Status	Trend
Historic Values	Good	Stable
Natural Values	Fair	Improving
Cultural Values	Good	Stable
Scientific Values	Poor	Improving
Educational Values	Good	Improving
Scenic Values	Good	Stable - Declining
Recreational Values	Fair	Stable - Declining

The primary stressor, which either directly or indirectly affects these values, is the current unsuitable and undesirable recreational use along the Lot 17 shoreline (on the Indian River lagoon) which, besides the initial and obvious impacts and conflict with passive recreational opportunities, has increased in nature to a level of disrespectful use of public lands and lawlessness that has wider implications for all values present within the ONA. Although efforts have been planned to resolve these issues, additional funding for implementation has not been available, and no other measures have yet been implemented to address this issues.

The secondary stressors tend to be value specific and in many cases are actively being managed. Although potential for adverse impacts on the values does exist if management continues it is believed the trend in the condition of the value will remain stable or improve.

7 Manager's Letter

In the previous year (FY2013), a number of changes were implemented for the ONA. The most critical of which was the selection and placement of a permanent local manager to coordinate coordinated with partners, conduct public outreach and provide direct BLM management of the ONA. This year (FY2014) this one change has allowed the agency to improve its management processes for the site to get a true perspective of the work being achieved by the ONA partners, and the benefits to its resources and values and the BLM – and it is amazing!

Prior to the arrival of a manager, it was difficult for partners to understand BLM reporting, and many great accomplishments passed unnoticed. Now, serving as a primary point of contact, those accomplishments can, and have been be recorded, collated and reported, enabling the partners, and the BLM to tell the complete story of the ONA. It was most surprising to begin to tally up the number of volunteer hours donated to the site: 16,000 hours in total, which truly demonstrates the importance of these ONA's resources to the local communities.

Amongst the year's other great successes in FY2014 was the completion of the initial exotic invasive species removal for all parts of the ONA. This major milestone not only serves as a great enhancement for the rare and sensitive habitats found on the site, but will also allow future work to focus on more detailed and directed habitat improvement projects. The removal work did attract both positive and negative attention from the public, however, thanks to a pro-active approach to public relations and dissemination of project information the former outweighed the latter greatly.

Putting the successes aside, the biggest concern of FY2014 has been the seemingly stalled relinquishment process. Without a U.S. Coast Guard presence on the site and an increasingly less active role in site management, Lot 22 has been left in a management limbo. Although efforts to establish an interim management agreement have been started, they are yet to be completed.

Looking forward to FY2015, the relinquishment process will remain amongst the highest priorities for the ONA, along with establishment of an interim management agreement allowing the BLM to take a more active role in management of Lot 22. To this end, another of the highest priorities will be initiation of a Coordinated Resource Management Plan for Lot 22 to specifically address on the ground management post U.S. Coast Guard relinquishment.

Fiscal year 2014, was an exciting year; a banner year when some of the changes initiated in the previous year paid dividends. Great strides were made enhancing management of the ONA, which will continue to benefit the values for which the ONA was designated the site resources, the BLM, the local communities, and the public at large.



**NATIONAL
CONSERVATION
LANDS**

Jupiter Inlet

Outstanding Natural Area

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